

#### The Solutions Network

Rochester, New York

# A-76 Competitive Sourcing

Mark Wagner Johnson Controls, Inc.

1

### **A-76: The Tough Questions**



- DOD's Transition to New Rules
  - What is the plan?
- Post Award Accountability Requirements
  - Has anyone thought about how this works?
- Follow-on Competition for MEOs
  - Should OFPP drop the requirement?
- Protest Rights for MEO
  - What should good legislation look like?
- Proposed New A-76 Legislation
  - How would DOD implement these provisions
- Private Sector Competition
  - Is it adequate?

www.energy2004.ee.doe.gov

### A-76: DOD's Transition to the New Rules



- DOD granted exemptions to keep many competitions under old rules
- Recent delegation of authority letter
- Plan to conduct a small number (10-12) of studies under new rules this year
- Still plan to compete thousands of commercial FTEs over next several years

www.energy2004.ee.doe.gov

3

## A-76: Post Award Accountability Requirements



Regardless of the selected service provider, an agency shall:

- 1. Monitor performance
- 2. Implement the QA plan
- 3. Retain solicitation documentation
- 4. Maintain currency of the contract file and letters of obligation
- 5. Record the actual cost of performance
- 6. Monitor, collect and report performance information"

(Attachment B, Section E, Paragraph 4)

www.energy2004.ee.doe.gov

#### **A-76: MEO Protest Rights**



- Recommended by GAO Commercial Activities Panel
- Revised Circular treats MEO like a bidder
- GAO recently concluded that the MEO does not have protest rights under new rules
  - Not an interested party under CICA
  - No economic interest
- "Punted" the issue to Congress
  - Amend CICA
- Currently all bidders do not automatically qualify as an "Interested Party"

www.energy2004.ee.doe.gov

5

# A-76: Follow-on Competition for MEO



- Agencies shall complete another competition of the activity by the end of the last performance period (unless a specific exemption is granted).
   Attachment B Section E, Paragraph 5b.
- OFPP nominee David Safavian indicated he would not object to removing the re-competition provision

www.energy2004.ee.doe.gov

### A-76: New Legislation?



- Defense Bill provisions to be worked out in Conference Committee
  - Protest rights to MEO
  - Requirement that private sector bidders gets no competitive advantage on health care benefits
  - A pilot project to all DoD employees to compete against contractors
- Various appropriation bill provisions

www.energy2004.ee.doe.gov

7

#### A-76: Adequate Competition?



- Will the revised Circular increase private sector competition?
- Many companies refuse to bid A-76
- An 11% win rate is not encouraging
- Problems the Circular cannot fix
  - Poorly drafted SOW or PWS
  - Insufficient workload data

www.energy2004.ee.doe.gov

### Top Ten Ways to Discourage the Private Sector from Bidding



- 1. During oral presentations, don't ask any questions
- 2. Stack the SSB with people whose jobs are at stake
- 3. Make sure the base commander or agency director announces to the workforce that "We will win"
- 4. Require a 40% or more subcontracting requirement for SB, SDB, WO, HBCU
- 5. Require bidders to specifically identify key personnel, then delay the award decision for several months
- 6. Put all financial risk of the project on the private sector
- 7. Provide sketchy, incomplete or innacurate workload data, cost information, and facility diagrams
- 8. On Industry Day, don't let the industry bidders off the bus
- 9. Change the release date of the RFP at least 3 times
- 10. Don't bother to issue draft RFPs

www.energy2004.ee.doe.gov